

ECONOMIC DEVELOPMENT SUBSIDY REPORT

Prepared Pursuant to California Health and Safety Code Section 53083

Grand Avenue Mixed-Use Development City of Los Angeles

October 27, 2016

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INTRODUCTION

In 2013, Assembly Bill 562 ("AB 562") added Section 53083 to the California Health and Safety Code ("HSC"). This law requires cities and counties to post a report on their website before approving an economic development subsidy of \$100,000 or more to a business entity on or after January 1, 2014.¹ The law specifies that the report must be posted on the local agency's website for the entire term of the subsidy.

This report is the City of Los Angeles' ("City") Economic Development Subsidy Report ("Economic Development Subsidy Report") regarding a proposed economic development subsidy ("Economic Development Subsidy") to the developer of a proposed mixed-use project on the site located at 100 South Grand Avenue, also known as Parcel Q, in the Bunker Hill area of downtown Los Angeles ("Grand Avenue Mixed-Use Development" or "Project"). The Project is proposed to include a 305-room Equinox-branded hotel, 301 mixed-income apartments, 128 for-sale condominiums, over 210,000 square feet of restaurant and retail space, and a 1,500-space parking structure.

REPORTING REQUIREMENTS OF HEALTH AND SAFETY CODE SECTION 53083

HSC Section 53083 requires that reports on economic development subsidies include the following information:

- 1. The name and address of all business entities, except for sole proprietorships, that are beneficiaries of the subsidy, if applicable.
- 2. The start and end dates and schedule for the subsidy, if applicable.
- 3. A description of the subsidy, including the estimated total amount of the expenditure of public funds by, or of revenue lost to, the local agency as a result of the subsidy.
- 4. A statement of the public purposes for the subsidy.
- 5. Projected tax revenue to the local agency as a result of the subsidy.
- 6. Estimated number of jobs created by the subsidy, broken down by full-time, part-time, and temporary positions.

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¹ AB 562 specifies that it does not apply for expenditures of public funds by, or loss of revenue to, the local agency for the purpose of providing housing affordable to persons and families of low or moderate incomes, as defined in HSC Section 50093.

INFORMATION REQUIRED BY HEALTH AND SAFETY CODE SECTION 53083

BENEFICIARIES

The sole business entity that would be a beneficiary of the Economic Development Subsidy is Related Companies, L.P. ("Developer"). Throughout the United States and internationally, the company develops, acquires, and operates luxury residential, retail, office, hotel, and mixed-use properties. The company's headquarters is located at 60 Columbus Circle, New York, NY 10023.

EFFECTIVE DATES AND SCHEDULE

The proposed Economic Development Subsidy includes a "Hotel Subsidy" and a "Parking Subsidy." If approved, both the term of the Hotel Subsidy ("Hotel Subsidy Term") and the term of the Parking Subsidy ("Parking Subsidy Term") will commence on the earlier of March 31st or September 30th immediately following the "Completion Date," the date on which the City issues the certificate(s) of occupancy or temporary certificate(s) of occupancy for the Project.

The <u>Hotel</u> Subsidy Term will continue until the earlier of (a) the date when the maximum allowable Hotel Subsidy amount (detailed in the following section) is paid to the Developer, (b) the <u>25th</u> anniversary of the Completion Date, or (c) any other termination of the Amended and Restated Implementation Agreement pertaining to the Project ("Agreement"). The <u>Parking</u> Subsidy Term will continue until the earlier of (a) the date when the maximum allowable Parking Subsidy amount (detailed in the following section) is paid to the Developer, (b) the <u>10th</u> anniversary of the Completion Date, or (c) any other termination of the Agreement.

ECONOMIC DEVELOPMENT SUBSIDY DESCRIPTION

Again, the proposed Economic Development Subsidy includes a Hotel Subsidy and a Parking Subsidy. The <u>Hotel</u> Subsidy is equal to 100 percent of the Transient Occupancy Tax (TOT) revenues generated by the hotel component of the Project during the Hotel Subsidy Term. Per the Agreement, the Hotel Subsidy amount is capped at the aggregate amount of payments which, when discounted to present value as of the Completion Date using a 10 percent discount rate per year, equals \$49,885,480. The Agreement specifies that the \$49,885,480 amount may be reduced based on the audit of the actual hotel construction costs required by the Agreement or increased up to \$59,302,383 if Los Angeles County ("County") or The Los Angeles Grand Avenue Authority at the County's instruction provides financial assistance to the Developer to assist in development of the Project.

The <u>Parking</u> Subsidy is equal to 100 percent of the Parking Occupancy Tax revenues generated by the Project's parking facility during the Parking Subsidy Term. Per the Agreement, the Parking

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Subsidy amount is capped at the aggregate amount of payments which, when discounted to present value as of the Completion Date using a 10 percent discount rate per year, equals \$7,624,000. Upon receiving the maximum allowable Parking Subsidy amount, the Developer is required to pay all monthly net cash flow from the Project's parking facility (net operating income less debt service) to the City until 100 percent of the Parking Subsidy payments received by the Developer has been reimbursed to the City.

Pursuant to the above, the estimated total amount of the City's expenditure of public funds as a result of the Economic Development Subsidy is \$66.9 million (net present value discounted at 10 percent). The estimate is reduced to \$59.3 million (net present value discounted at 10 percent) after accounting for the Developer's reimbursement of 100 percent of the Parking Subsidy. These estimates assume the Developer is paid the highest Hotel Subsidy and Parking Subsidy amounts allowed by the Agreement.

STATEMENT OF PUBLIC PURPOSES

The City's independent consultants conclude that the Project would serve as a catalyst for downtown development and have a net positive impact on the local economy. The consultants estimate that the total <u>permanent</u> direct, indirect, and induced economic output of the Project would exceed \$251.3 million within the City limits and \$272.1 million within the County limits. Furthermore, the total direct, indirect, and induced economic output generated by <u>construction</u> of the Project is expected to exceed \$1.03 billion within the City limits and \$1.08 billion within the County limits. The following sections detail projections concerning City tax revenue and the number of jobs created as a result of the Project.

25-YEAR CITY TAX REVENUE PROJECTION

Throughout the four-year construction period and the first 25 years of operation, the Grand Avenue Mixed-Use Development is expected to generate \$133.3 million in City tax revenue (net present value discounted at 10 percent). Of this estimate, \$59.3 million (44.5%) is TOT, \$26.7 million (20.0%) is property tax, and \$17.6 million (13.2%) is sales tax. The remainder is property tax in lieu of motor vehicle license fees, gross receipts tax, parking occupancy tax, utility user tax, real property transfer tax, and one-time tax revenue (including construction materials sales tax, construction gross receipts tax, and initial property transfer tax). The table on the following page summarizes the City's projected tax revenues generated by the Project through the 25th year of operation.

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25-YEAR CITY TAX REVENUE PROJECTIONS 100 SOUTH GRAND AVENUE, LOS ANGELES

Net New Parking Occupancy Net New Parking Net New Real Net New VLF Net New Transient Net New Property Net New Gross Tax, Occupancy Tax, Years Net New User Property One-Time Tax Net New Sales Tax **Net New Total** Tax In-Lieu Receipts Tax 11-25 Utility User Tax Transfer Tax Revenue Year Occupancy Tax Years 1-10 CY 1 2017 103.000 30,000 377,000 \$ 510.000 CY 2 2018 734,000 215,000 1,166,000 2,115,000 CY 3 2019 1.390.000 408.000 1.201.000 2.999.000 CY 4 2020 2.073.000 608.000 1.469.000 4.150.000 2021 4,546,500 2,114,000 1,529,000 620,000 77,000 1,108,000 198,000 709,000 10,901,500 2 2022 5,166,420 2,156,000 1.575.000 633.000 87.000 1,141,000 204.000 35.000 10,997,420 3 2023 5,531,120 2,199,000 1,623,000 645,000 93,000 1,175,000 210,000 72.000 11,548,120 2024 4 5,701,220 2,243,000 1,671,000 658,000 96,000 1,210,000 216,000 110,000 11,905,220 5 2025 5,871,460 2,288,000 1,721,000 671,000 99,000 1,247,000 223,000 113,000 12,233,460 2026 6 6,041,700 2,334,000 1,773,000 685,000 102,000 1,284,000 229,000 115,000 12,563,700 7 2027 6.223.980 2.381.000 1.826.000 698.000 105,000 1.322.000 236.000 117.000 12.908.980 2028 6,418,440 2.428.000 1.881.000 712.000 108,000 1,362,000 243.000 119.000 13,271,440 8 9 2029 6,600,860 2,477,000 1,937,000 727.000 111,000 1,403,000 251,000 122,000 13,628,860 10 2030 6.807.500 2.526.000 1.996.000 741.000 115.000 1.445.000 258.000 124.000 14.012.500 11 2031 7,001,960 2,577,000 2,055,000 756,000 118,000 1,488,000 266,000 127,000 14,388,960 12 2032 7,211,960 2,628,000 2,117,000 771,000 122,000 1,533,000 274,000 129,000 14,785,960 13 2033 7,428,260 2,681,000 2.181.000 787.000 126,000 1,579,000 282.000 132.000 15,196,260 14 2034 7,651,140 2,735,000 2,246,000 802,000 129,000 1,626,000 290,000 134,000 15,613,140 15 2035 7,880,740 2,789,000 2,313,000 818,000 133,000 1,675,000 299,000 137.000 16,044,740 16 2036 2,845,000 2,383,000 140,000 8,117,200 835,000 138,000 1,726,000 308,000 16,492,200 2037 2,454,000 17 8,360,660 2,902,000 851,000 142,000 1,777,000 317,000 143,000 16,946,660 18 2038 8.611.540 2.960.000 2.528.000 868.000 146.000 1,831,000 327.000 146.000 17.417.540 19 2039 8,869,840 3,019,000 2,604,000 886,000 151,000 1,886,000 337,000 148,000 17,900,840 20 2040 9,135,980 3,080,000 2,682,000 904.000 155,000 1,942,000 347.000 151,000 18,396,980 2041 3.141.000 2.762.000 922.000 160.000 2.000.000 357.000 154.000 21 9.410.100 18.906.100 22 2042 9,692,340 3,204,000 2,845,000 940,000 165,000 2,060,000 368,000 158,000 19,432,340 23 2043 9.983.120 3,268,000 2.931.000 959.000 170,000 2,122,000 379,000 161.000 19,973,120 24 2044 10,282,580 3,334,000 3,018,000 978,000 175,000 2,186,000 390,000 164,000 20,527,580 25 2045 10,591,000 3,400,000 3,109,000 998,000 181,000 2,251,000 402,000 167,000 21,099,000 72,009,000 \$ Total 189,137,620 \$ 55,760,000 \$ 21,126,000 \$ 3,204,000 \$ 12,697,000 \$ 27,682,000 \$ 7,211,000 \$ 3,118,000 \$ 4,922,000 \$ 396,866,620 \$ NPV 10% \$ 59,302,383 \$ 26,722,000 \$ 17,626,000 \$ 7,839,000 \$ 1,002,000 \$ 7,624,000 \$ 5,140,000 \$ 2,280,000 \$ 922,000 \$ 4,858,000 \$ 133,315,383

ESTIMATED NUMBER OF JOBS CREATED

The City's independent consultant utilized an IMPLAN model and IMPLAN zip code-based data to estimate the number of full-time, part-time, and temporary jobs that would be created in the City as a result of the Economic Development Subsidy. IMPLAN is an input-output analysis software tool that tracks the interdependence among various producing and consuming sectors of the economy. The inputs are investment or operating costs of the Project. According to MIG, Inc., the creator of IMPLAN, the software measures the relationship between a given set of demands for final goods and services and the inputs required to satisfy those demands. IMPLAN publishes countywide data on an annual basis; this analysis utilizes the 2013 County of Los Angeles dataset, which was the most recent dataset available for the County in December 2015, when the analysis was completed.

The IMPLAN model estimates the number of jobs by the following categories:

- Direct jobs created at the project site;
- Indirect jobs created at businesses that supply goods and services to the project; and
- Induced jobs that result from additional spending earned either directly or indirectly from the project.

The IMPLAN model also delineates whether the estimated jobs are permanent jobs (which in this case are jobs associated with the operations of the hotel, apartments, condominiums, restaurants, retail, and parking structure) or temporary jobs (which in this case are jobs associated with construction of the Project). Furthermore, 2015 U.S. Department of Labor data was used to estimate the number of jobs that would be full-time versus part-time.

The IMPLAN model indicates that the Grand Avenue Mixed-Use Development would directly generate the creation of 5,593 jobs in the City, of which 1,996 are estimated to be permanent operations jobs and 3,597 are estimated to be temporary construction jobs. Of the 5,593 total jobs, 4,386 are estimated to be full-time jobs and 1,207 are estimated to be part-time jobs. The table below provides further details, including the number of jobs expected to be indirectly created, the number of jobs expected to be generated in the entire County, and the amount of economic input expected to be generated.

| CITY AND COUNTY JOBS AND ECONOMIC OUTPUT 100 SOUTH GRAND AVENUE, LOS ANGELES | | | | | | | | | | |
|--|----|-----------------------------|----------|-----------------------------|----|-----------------------------|----------|---------------------------------|--|--|
| CITY OF LOS ANGELES Temporary (Construction) Employment | | Direct | | Indirect | | Induced | | Total | | |
| Full Time Employment Part Time Employment Economic Output | \$ | 2,989 608 618,535,184 | \$ | 1,049 865 232,217,137 | \$ | 921 759 186,088,385 | \$ · | 4,959 2,232 1,036,840,706 | | |
| Permanent (Operations) Employment Full Time Employment Part Time Employment | Ф | 1,397 599 | f | 170 140 | ¢ | 214 176 | • | 1,781 915 | | |
| Economic Output | \$ | 156,383,567 | \$ | 45,967,147 | \$ | 49,040,439 | \$ | 251,391,153 | | |
| COUNTY OF LOS ANGELES Temporary (Construction) Employment | | Direct | | Indirect | | Induced | | Total | | |
| Full Time Employment Part Time Employment Economic Output | \$ | 2,989 608 618,535,184 | \$ | 1,133 934 246,675,012 | \$ | 1,106 912 219,934,262 | \$ · | 5,228 2,454 1,085,144,458 | | |
| Permanent (Operations) Employment Full Time Employment Part Time Employment | | 1,397 599 | | 213 176 | | 262 216 | | 1,872 991 | | |
| Economic Output | \$ | 156,383,567 | \$ | 56,555,972 | \$ | 59,197,443 | \$ | 272,136,982 | | |

Sources: RSG Inc, MIG Inc

ADDITIONAL REQUIREMENTS OF HEALTH AND SAFETY CODE SECTION 53083

In addition to posting this Economic Development Subsidy Report on the City's website during the entire term of the Economic Development Subsidy, HSC Section 53083 requires that the City provide public notice and conduct a public hearing regarding the Economic Development Subsidy prior to approval. The City will hold a public hearing on December 13, 2016, in the City Council's Economic Development Committee at 1 p.m. in Los Angeles City Hall, 200 N. Spring Street, Room 1010 to discuss items related to the proposed disposition and development of the Project, including the Economic Development Subsidy, and again on December 14, 2016, in the City Council meeting at 10 a.m. in Los Angeles City Hall, 200 N. Spring Street, Room 340. The City issued public notice regarding the hearing on December 9, 2016

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Also, pursuant to HSC Section 53083, during the term of the Economic Development Subsidy but not later than five years after approval, the City will post an updated report on its website concerning the Economic Development Subsidy and hold another public hearing to consider comments on the new report. The new report will contain the information provided above as actual numbers, rather than estimates.